

## ROUTING AND RECORD SHEET

SUBJECT: (Optional)

Single Repository for APEX NdA

FROM:

[Redacted]

Acting Chief, Policy & Plans Group  
4E-70, Hdqs.

EXTENSION

[Redacted]

NO.

DATE

OS REGISTRY  
FILE

STAT

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. DD/P&M

25 JUL 1980

1/25

[Handwritten initials]

2. DD/SEC

25 JUL 1980

25

P

3. D/SEC

25 JUL 1980

25 JUL 1980

K

4. OS Reg.

PPG believes that a central registry responsibility being either imposed upon or offered by OS would constitute a significant burden. If, in the final decision, we are tasked to provide this service, we must go into it only after extensive discussion.

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STAT MEMORANDUM FOR: [REDACTED]  
SA to the DCI for Compartmentation

STAT FROM: [REDACTED]  
Director of Security

SUBJECT: Single Repository for APEX NdA

REFERENCE: Your draft memorandum to Members, APEX  
Steering Group dated 23 July 1980,  
same subject

1. Your request for comments concerning a single repository for all APEX Nondisclosure Agreements (NdA's) provides me an opportunity to reaffirm that this Office will support any objective which leads to the timely and effective implementation of the Special Access Control System. I would be less than candid, however, if I failed to indicate several areas of concern with both your draft and the proposed central index.

2. In your referenced draft memorandum, you note that failure to create a single repository will cause new problems, among them the need to establish many individual storage systems. This Office presently uses existing Security folders to store NdA's. For the CIA to participate in a central records system would require some NFIB member to create a new indexing, filing, retrieval and retirement mechanism where one already exists. This additional burden, in and of itself, would not cause me to withhold OS participation. I submit to you, however, that in our particular case the proposed central repository would require additional resources and not, as your draft suggests, be less of a burden.

3. Your draft also expresses concern that the failure to establish a central index will force future Government legal officers to seek out all NdA's signed by an alleged violator. It is my understanding that APEX will require

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an individual to sign only one NdA and that all subsequent participation in the system will be recorded on a briefing access form. These administrative documents will merely allow for updating of the 4C data base and will in no way constitute a legally enforceable nondisclosure statement. Since the 4C data base will contain a field indicating which APEX member sponsored the original access request, the task of quickly locating the sole NdA would not appear to be prohibitive.

4. As you know, by 1983 there will be some 63 terminals in the 4C network capable of remotely adding and deleting names from the current index. The central records repository manager would presumably be expected to insure that an NdA is on file for each individual who is or was in the system. But the 4C system architecture allows individual NFIB members to alter the current data base without necessarily informing the Data Base Manager or the Records Management Officer. Thus, unless the terminal users are absolutely conscientious about forwarding each paper copy NdA, the proposed central records repository will be neither timely nor accurate.

5. While suggesting that the reservations I've expressed above are deserving of further exploration, I continue to support the APEX Steering Group's attempts to reach a consensus on this issue. As a senior manager, however, I must also forward the fears expressed by Office of Security line managers concerning our present ability to fully support an APEX Control Registry as a service of common concern. Experience has shown that the CIA alone generates [redacted] industrial and [redacted] SCI approvals annually -- a substantially smaller total than the combined Department of Defense and National Security Agency yearly transactions. We conservatively estimate that it would require three clerical employees to support the requirements of the proposed central index. I am, of course, prepared to discuss this collateral aspect of your draft proposal in greater detail and at your convenience. I am mentioning it here to apprise you of the need for more detailed discussions. I am most reluctant to commit the resources of this Office to any project until I can be assured we can support the effort in the thorough, professional manner I am sure you would expect.

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Att  
Reference

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OS/P&M/PPG [redacted] (25Jul80)

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